

ANTIMICROBIAL RESISTANCE
PUBLIC MEETING
PRE-APPROVAL STUDIES AND PATHOGEN LOAD
SUMMARY OF BREAKOUT SESSIONS/COMMENTS/CLOSING

THURSDAY, FEBRUARY 24, 2000

8:30 A.M.

DOUBLETREE INN
1750 Rockville Pike
Rockville, Maryland
Main Meeting Room

I N D E X

PRE-APPROVAL STUDIES
IN ANTIMICROBIAL RESISTANCE AND PATHOGEN LOAD

BREAKOUT SUMMARIES/COMMENTS/CLOSING

February 24, 2000

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Keynote: "----" indicates an inaudible in the transcript.

MICROBIOLOGICAL SAFETY OF DRUG RESIDUES IN FOOD

(2:00 p.m.)

INTRODUCTION

By: Dr. Sharon Thompson, Chairperson

CHAIRPERSON THOMPSON: We're going to get started, and basically, the purpose of the afternoon session is just to give a summary from each of the sessions in terms of what were the main points that were discussed and what were agreed to.

And once again, this is not really a consensus meeting, but after we do have contributions from each of the moderators of the sessions, there will be an opportunity for public comment.

So if you were in one of the other sessions and one of the points that was brought up in the summary, you'd like to comment on, please feel free to do so after everyone has presented their summary, during the open comment period.

So we'll go ahead and get started and basically everyone is going to try to hold their remarks to no more than fifteen minutes, I think probably less than that from what I understand.

So we'll try to get people out of here early this afternoon on such a beautiful day. So, we're going to go ahead and start with the first session and I think we can tell what species group you're with from your tie.

SUMMARY OF RUMINANTS BREAKOUT SESSION

1 **By: Dr. M. Gatz Riddell, Jr.**

2 DR. RIDDELL: Okay. A couple comments to begin with
3 -- we probably didn't reach consensus. We had considerable
4 discussion. It was a subject of, to borrow a phrase from
5 somebody else, it's hard to get your arms around. I would like
6 to thank my facilitator, Jim Heslin, because this ought to be a
7 big notch on his CV, having worked with a totally untrained
8 moderator.

9 (Laughter.)

10 I milk cows; that's all I do, and MICs are something
11 -- they're foreign, so it was -- it was an eye opening
12 experience for me. I'd also like to thank my scribe and like
13 Susan to know that she really wasn't fired but half way through
14 the second session we had, it became apparent to me, the only
15 thing I could do was type and that was my greatest input as far
16 as getting these slides together.

17 A couple of other things -- I think Tuesday, when I
18 first got up here, I thanked CVM for the invitation; I'll
19 retract that.

20 (Laughter.)

21 And you all need to know that Dr. Wages is really
22 from Arkansas so I'm kind of stealing one of his catchy
23 phrases, something I learned from an office man I had, an
24 irascible old fellow from Missouri, years ago, Auburn -- I
25 ain't had this much fun since the hogs ate my brother.

1 (Laughter.)

2 So now that I've delayed all I can --

3 (Laughter.)

4 We'll begin to talk about a few of the things that
5 were close to consensus when we talk about pre-approval studies
6 for ruminants.

7 (Slide.)

8 We felt that there really are, after a day and a half
9 of presentations, no validated studies, or study models
10 existing today, which can predict the rate and extent of
11 resistance development.

12 Pathogen load studies are highly variable and found
13 no information to consider them predictive relative to public
14 health concerns. We'd like to submit that not all uses and
15 classes of antimicrobials will require the same pre-approval
16 studies as determined via the categorization criteria and the
17 studies to determine such categorization need to be
18 incorporated very early in the developmental process and
19 regulatory review process to determine the fate of new
20 compounds.

21 (Slide.)

22 I think it's been stated by many people that
23 resistance is inevitable and that's how we respond to that that
24 is important. Expansion of post-approval monitoring programs
25 are needed to detect resistant trends that may help in the

1 design of new compounds and strategies to mitigate a problem
2 relative to resistance trends.

3 (Slide.)

4 Pretty important, we don't think it's in the arena of
5 pre-approval studies to focus on a status and thresholds.
6 That's for discussions that are entered into as we're creating
7 the post-approval monitoring programs, but the completed
8 pre-approval package would be of utility in establishing
9 certain baselines and certain baseline information.

10 Pre-approval studies would also be useful in
11 designing the post-approval monitoring process and should
12 provide significant information in that direction.

13 (Slide.)

14 Speaking to the categorization of drugs -- our group
15 would like to propose that the sponsor would initially propose
16 a categorization of the drug and that FDA/CVM, concurrent, or
17 modification would be necessary very early in the process to
18 allow things to go forward.

19 (Slide.)

20 As we begin to look at answering certain questions
21 and looking at what would be important material to include in
22 pre-approval studies and what would be acceptable when
23 considering concerns of the public health, concerns of industry
24 and concerns of the producer and veterinary groups who are
25 going to be the end users of the products.

1 Things like the mechanism or mechanisms of action
2 would be significant information as would any data relative to
3 cross-resistance. Mutation frequency data would be useful
4 information to evaluate early on in the process and the
5 compound metabolism such as fecal levels or degree of binding
6 of the drug to fecal matter.

7 (Slide.)

8 Pharmacokinetic and pharmacodynamic data would be
9 important and baseline MICs for both target organisms and the
10 NARMS pathogens, utilizing the NCCLS standards. Lastly, a
11 definition, a supported definition of susceptibility for the
12 target organisms for the indications for that compound.

13 (Slide.)

14 This information can and should be provided during
15 the product development phase of a discussion with the Center
16 for Veterinary Medicine and this pre-approval information need
17 not be novel studies but may reflect information currently
18 available and validated in the literature.

19 And, as with most things, further discussion and
20 definition of the studies would be required as the process goes
21 forward.

22 (Slide.)

23 When it comes to the topic of sentinel or surrogate
24 organisms -- we had a pretty lively discussion, some proposed
25 models, so there was considerable consideration but it's not

1 included in our comments.

2 It was considered but it's not included because the
3 use of sentinel organisms has not been correlated with human
4 food-borne pathogen in the experience of the participants or in
5 the literature.

6 (Slide.)

7 Dose optimization, particularly that based upon
8 susceptibility information, a concept was at least touched upon
9 in some of the comments early in the program. It, too, was
10 considered but not included as material for the pre-approval
11 package.

12 Dose ranges are currently based upon target animal
13 safety, efficacy and residue studies. Due to variables
14 involved in field use situations is not realistic to design
15 adequate studies pre-approval to arrive at an optimal dose, an
16 "optimal dose."

17 (Slide.)

18 As we move from the pre-approval arena into the
19 post-approval monitoring program, the pre-approval data should
20 lay the foundation for moving into the post-approval monitoring
21 program for any given drug.

22 The entire pre-approval package should be supportive
23 and all the information involved should be considered important
24 but any one single study should not result in a pass/fail
25 determination because it was considered to be a prediction for

1 potential change and susceptibility.

2 (Slide.)

3 Finally, and these are mine that the group didn't
4 really get to see, so this is where we could get into trouble.

5 (Laughter.)

6 As we look at things, the science of the subject
7 of antimicrobial susceptibility and pathogen load continues
8 to evolve. And for the approval of new products, the process
9 of approval safe and efficacious drugs really cannot wait for
10 the ideal modeling systems to be developed and validated
11 because it was apparent to most of the knowledgeable people in
12 our group that those systems, an ideal model, is currently not
13 available.

14 Something you can plug in information and come out
15 with an answer is just not available today and we really just
16 can't wait for that. However, the pre-approval studies can and
17 should be integrated with effective post-approval monitoring
18 programs to protect the public health. Thank you. Another one
19 of my functions here is to help Dr. Wages get going.

20 (Laughter.)

21 DR. WAGES: And a fine job you've done.

22 DR. RIDDELL: That's a first.

23 **SUMMARY OF AVIAN BREAKOUT SESSION**

24 **By: Dr. Dennis Wages**

25 DR. WAGES: I want to thank -- well, I was going to

1 be smart when I first got up here and say that when I first
2 gave my earlier presentation the other day, I did not thank CVM
3 for the invitation which was an error on my part, but now I'm
4 not so sure in the last three days I've had anything to think I
5 should thank CVM for this.

6 (Laughter.)

7 But no, I do appreciate the opportunity to give some
8 thoughts and I'd like to thank Jeff Gilbert and David Grau for
9 their help in the process for our workshop in poultry.

10 (Slide.)

11 When we first looked at the whole question arena
12 in our group, I think it was evident that we needed to look
13 at maybe a model first, and the way we're going to go through
14 this is the thoughts and objectives of the pre-approval data
15 collection, what do we need? How would we go about getting
16 it?

17 And then, then I'm going to kind of just run through
18 some specific comments that may or may not have been consensus
19 but were involved in coming to some conclusions and I've made
20 three bullet points at the end that I think were overwhelming
21 within the group and I want to thank the group for that.

22 First thing, before we could identify the -- answer
23 some of these questions on concepts was to define the model
24 first and be able to defend it and adequately critique it as
25 far as its objectives and its attributes in defining and

1 determining the potential for antimicrobial resistance.

2 (Slide.)

3 It was important in the process to know the Framework
4 document categorization, knowing up front where a drug resides
5 in one or two and if we know these categorizations, then we
6 felt that the objectives of the studies should be to basically
7 study the rate and extent of resistance development in target
8 pathogens in poultry as well as when we looked at defining the
9 organisms involved for the development of resistance, it was
10 important in poultry to look at salmonella and campylobacter
11 and commensal organisms however they pertain to the drug/bug
12 interaction, if you will.

13 There may be instances, and there was evidence
14 brought out that E.coli could be used in the commensal
15 relationships or if you're dealing with certain gram positives
16 enterococci.

17 There was a concern to put this all in perspective as
18 far as define and actually identify the interpretation of these
19 results and how they would be included in the pre-approval
20 process in a package results of these studies.

21 (Slide.)

22 And we felt that if we were designing study -- we
23 felt that the data that we would like to have, when looking --
24 and I apologize -- I guess I should -- I'm not a good computer
25 person. Gates, would --

1 (Laughter.)

2 Because I'll mess it all up here real good. We felt
3 that pre-approval data should include a microbiological
4 package, if you will, of information. And this could be
5 acquired by literature research or literature search. It could
6 be provided by the sponsor.

7 Many of the drugs that we utilize in poultry, if you
8 look at the reality of things, they're hand-me-downs from
9 humans. They're already established as far as mechanisms of
10 actions and information about the activity itself.

11 And so that information package may be very easy to
12 be acquired, either through literature searches or the sponsors
13 themselves. And early on in that package, if there is an
14 identification of the risk factors involved, either in animals
15 or humans, those need to be identified.

16 (Slide.)

17 Spectrum activity, which was brought up in the
18 ruminant, is an important part of that antibiotic or
19 microbiological package if you will. Resistance -- we need to
20 know and most of the time, when these -- unless we have a new
21 class of antibiotics, the determinants that play a part in
22 resistance are known and those need to be included in that
23 package of information.

24 And once we identify the resistance determinants,
25 what bacteria have those and is it important to the pathogens

1 or the commensals that we're dealing with in poultry?

2 (Slide.)

3 It was important in the data, much again like
4 ruminants have done, the baseline information -- I think if
5 you look back at the way antibiotics have been cleared in the
6 past, basically we get a clearance and we say, well, you know,
7 we've got this temporal response or resistance that's been
8 acquired after you all started using this in poultry or in food
9 animals.

10 And then the question becomes, well what was it
11 before we started and the answer is, we don't know. We need to
12 have that information and that needs to be a very proud tool
13 and a consistent tool in pre-approval, and it also allows us
14 the baseline for the post-approval monitoring in identifying
15 change.

16 (Slide.)

17 Pre-approval field survey, the NARMS is an excellent
18 tool. It's an excellent process, excellent information. We
19 need to beef it up. I hate to use -- I wish we had a "poultry
20 it up," but that just doesn't sound the same.

21 (Laughter.)

22 But we need to increase its usefulness, maybe
23 incorporate the new antibiotics before approval into that
24 system so we have a baseline of prevalence. So NARMS has been
25 a good -- and then, use literature. There's a vast

1 availability out there that can be tapped into.

2 And then we need to look at our target organism, what
3 we're trying to treat and survey its pathogen resistance. If
4 that fails in the industry on our end as end users, the
5 potential for zoonotic impact is a moot point because we won't
6 be using it and there won't be any exposure. So that's still
7 an important part and we don't want to lose sight of that.

8 (Slide.)

9 Well, and I repeat, well-designed animal studies, and
10 here's where the leather hit the pavement, I think. I think if
11 we look at what we would like to see, and I say we -- this is
12 that group. We had very little to do with information gathered
13 here.

14 We need well-designed studies that provides data on
15 the impact, the effective dose or the target dose or the end
16 dose, I guess, on the rate and the extent of resistance
17 emergence.

18 In both the target pathogens, and sometimes we -- I
19 know this is a food-borne deal but we still don't -- shouldn't
20 lose sight that the target pathogen is important as well as our
21 zoonotic and commensals that we've identified.

22 (Slide.)

23 We all said that was just greater than sliced bread,
24 but the practicality came in in trying to design those studies
25 and a lot of discussion, and these are some of the challenges

1 that we found in poultry.

2 If salmonella is the culprit, the prevalence is low
3 in bird. It's an intermittent shedder. It's not consistent.
4 So do you go in and challenge these birds? Which salmonella do
5 you use? How much? Do you change your model?

6 Do you change your resistance profile by a challenge
7 model? Which serotype? Which phage -- I mean, you can see, on
8 and on, and read. And is it really a predictive of what's
9 going to happen once this thing gets in the field and we're
10 using it?

11 Is it actually -- it's intent is to give us a
12 predictive value and I don't think we came to a conclusion that
13 it could do that and we still relied on post-approval to
14 identify such events.

15 (Slide.)

16 Question of the value of the data from animal studies
17 -- we really looked at -- there was a lot of information that
18 we are expecting from one and two, meaning the surveillance
19 data, the literature search, what the sponsors -- and the
20 information is out there -- what more do we gain from the
21 animal studies? The value is questionable.

22 (Slide.)

23 Challenges in campylobacter, a little easier to find
24 in poultry, but not as easy when you start -- which one do you
25 test and which one are you talking about and do you have to

1 have a challenge to find it?

2 (Slide.)

3 Okay. That was kind of our bullet points and I just
4 want to run through real quickly -- how am I doing, time wise?
5 Just comments that are thrown out and that helped us arrive at
6 those conclusions, and some of them I won't go through much
7 because they're pretty self evident as far as defining the
8 class and resistance, etcetera.

9 But, identifying the mechanism of resistance and
10 documenting that and confirming that is very important, even at
11 the point of valid in vitro studies on how that resistance
12 occurs was an important -- but also trying to carry it to the
13 field in that situation to be predictive for it.

14 (Slide.)

15 That mechanism, whether it be plasmid or chromosomal,
16 do we have information on antibiotics that are out there now
17 that potentially are going to be used in poultry? Do we have
18 information that gives us a comfort zone that, yes, this is a
19 slow resistance developer; no it's not and would give CVM some
20 ability to make some decisions. Of course, in vitro was much
21 more easy to validate than an in vivo change.

22 (Slide.)

23 Dosage, this optimized dose. You know, we still are
24 very concerned that dose needs to be effective for what we're
25 trying to treat and everything else is moot if that doesn't

1 work.

2 But is there -- you know, and one thing I wanted to
3 put out that we didn't have in our workshop, the AVMA's
4 position statement on judicious antimicrobial use states,
5 "We're going to optimize therapeutic efficacy while minimizing
6 the development of resistance."

7 So that is an AVMA, a national --- CVM, probably CDC
8 in a global initiative. And maybe it's time to look at
9 marrying those doses and optimize them both if we can, target
10 pathogen resistance versus the resistance in the zoonotic or
11 commensals.

12 Concern about CVM, how is this data going to be
13 used and does it really have a big effect on the approval
14 process? There will be a lot of information gathered prior
15 to that.

16 (Slide.)

17 It was thought that pre-approval surveillance data
18 information would be a very important part of our baseline to
19 monitor post-approval monitoring and serve as our baseline and
20 then observe changes based on that.

21 (Slide.)

22 Genetic mechanisms and the way resistance occurs was
23 very -- came up a lot, and I think that adds credence to its
24 importance on how and why things occur and research will
25 probably continue.

1 Post and pre-approval monitoring via the NARMS, it's
2 going to tell us a lot. The NARMS data is a good tool. It's
3 at tool right now. It needs to be beefed up and utilized, not
4 only the post-approval on what's happened but prior to it and I
5 think now that it's in place, it's a lot easier to put that in
6 the pre-approval program.

7 Judicious use guidelines are going to play a role in
8 this whole situation and our goal would be to minimize
9 resistance development through the best use. In poultry, one
10 of our first things we say is, the best way to preserve our
11 antibiotics is don't take them off the shelf and use them in
12 the first place and I think that's what we have to look at with
13 our guidelines.

14 Dosage regimens are important. Again, the optimizing
15 dose was something that came to and from -- came up now and
16 again, trying to marry those two up but not lose sight of what
17 we're trying to treat in the animal.

18 Pathogen load, that was the easiest part, took
19 fifteen seconds -- not relevant in the pre-approval process;
20 next question.

21 (Slide.)

22 Mimic field conditions. We understand that even
23 though as practitioners, the closer we come to that chicken
24 house, the better I feel about things and probably the better a
25 lot of us feel. Those are hard to validate. They're hard to

1 reproduce and those problems are evident.

2 (Slide.)

3 We do believe and confirm that of many things we do
4 in this assessment is for human health impact, and that's --
5 you know, even though I said we don't want to lose sight of
6 what we're treating in the animal. We're here because of the
7 potential that exists for the human health impact of what we
8 do.

9 And CVM needs to justify what they do and they said
10 that they're going to do that, based on as much scientific
11 evidence and data that they can collect to justify to whoever,
12 whether it be CDC or congress, that we've approved this drug
13 because of X, Y and Z, and are confident that -- and we have
14 things in place to observe and be able to intervene if we need
15 to.

16 (Slide.)

17 We considered the specifics of modeling and most of
18 them we went through, kind of in a general -- because all of
19 them are important in the field conditions, the dose. The
20 route is important. Clearly, an injectable from an exposure
21 standpoint would not be to the point of a feed greater or water
22 soluble in poultry.

23 Whether we're using a day old chick or a six week old
24 chick or a breeder pullet, replacement makes a big difference
25 and those are all considerations but they're pretty much

1 relevant in the pre-approval process as the sponsor comes with
2 it.

3 Withdrawal considerations, once we take that drug
4 away, I think there's an interest in looking at, does that
5 resistance stay on? Is there a persistence? Does it change?
6 Does it go down and does it affect the end potential carcass
7 contamination, etcetera?

8 A lot of arguments -- not arguments but questions
9 over, when you get into these studies, when do you sample? How
10 do you take it? How much is enough? Is it a gram? Is it a
11 ten grams? You know, what do you do, and the validations are
12 of concern.

13 (Slide.)

14 When are some of these studies to be done on
15 pre-approval? There was concern that do you test for the
16 effectiveness on how we're going to use this antibiotic to
17 treat poultry and then hope to heck it doesn't impact as a
18 zoonotic resistance impact.

19 Or do you do that for saying, and say, this has a
20 lot of cross-resistance. It's a high class antibiotic in the
21 one category; do we stop now and go for companion animal
22 clearance?

23 Those are concerns and those are valid concerns
24 because if you look at something that's effective but does have
25 the potential to have severe consequences from a zoonotic, I

1 think those are real questions that a sponsor would say, it's
2 probably not worth going forward.

3 We talked about the problems with salmonella
4 and campy and there are three kind of bullet points --
5 pre-approval data and information is paramount. Getting them
6 by specific animal studies is in question, and the value of
7 that as being predictive.

8 There's no question that the information is not
9 important. How we get that information and doing it in studies
10 -- I'm paraphrasing and I will say right now, the people in my
11 group and the open comment period, if this is not a good
12 reflection, please stand up and give me what for.

13 (Slide.)

14 The pathogen load studies are history in our
15 workshop's view. They're of no relevance or value in the
16 pre-approval and the bang for the buck, if you will -- I can't
17 go down any farther -- is the post-approval monitoring and
18 trying to have a good baseline, what happens before we market
19 that drug and what happens afterwards in the post-approval
20 arena where we can identify changes and have intervention
21 strategies or mitigations based on those values.

22 I hope, again, I represented the group the way it
23 should have been. Thank you.

24 (Pause.)

1 **By: Dr. Robert B. Morrison**

2 DR. MORRISON: Thank you. I think you'll notice some
3 common themes which is good. In the swine group, what I'd like
4 to acknowledge, Chuck and Aleta. I think we had a really good
5 group going, and again, hopefully like my two predecessors, I
6 hope I am going to capture the content correctly.

7 But first off, I think there was one major point that
8 the group wanted to make and that was this one -- by the way,
9 we didn't -- while we weren't trying to seek consensus,
10 sometimes -- a lot of the time we seemed to have it. And so,
11 you'll see some disparate comments in here about particular
12 issues, but for the most part, I would say we had consensus
13 although we weren't trying to seek it.

14 But the big comment was that the pre-approval studies
15 cannot at this time be used to accurately predict the rate and
16 extent that resistance will occur once the product is approved,
17 a big general, strong feeling there.

18 But these studies could be used to develop the
19 information required or useful for post-approval surveillance
20 and possibly, in addition to help, identify "red flag" areas
21 that could lead to additional pre-approval studies. So if out
22 of all day long of meetings there was one point that the group
23 wanted to convey, that would be it.

24 (Slide.)

25 I'm going to give just some general comments

1 that were sort of made during the session and then I'm going
2 to talk about what our group thought were the objectives of
3 the pre-approval studies and then we'll address the five
4 questions.

5 So, in general, just a few comments here and there.
6 We thought that it would be valuable if there's still interest
7 within CVM or others to incorporate pathogen load, we thought
8 there was enough -- that perhaps a different workshop could be
9 held on that because I think, generally speaking, our group
10 wasn't sold on that but there were individuals who thought it
11 might be worth it.

12 The standard for acceptance of pre-approval should be
13 set a priori and there is a need to develop the decision making
14 process that delineates how these pre-approval studies will be
15 used. We struggled a little bit at the beginning, trying to
16 define the answers to these questions when we weren't sure how
17 they were going to be used.

18 (Slide.)

19 Continuing, technology may not be available for
20 determining optimal dosage to maximize therapeutic
21 effectiveness while minimizing the development of resistance.
22 And if post-approval studies are robust, what is the value of
23 the pre-approval studies? And again, these are comments.
24 Perhaps those pre-approval studies can help direct those
25 post-approval studies.

1 (Slide.)

2 A question that was raised and perhaps there was no
3 answer for it; we didn't answer it, but should we use a
4 standard and judge new products relative to it. That was if
5 there is a threshold, perhaps there's an indicator agent that
6 we could use. And again, we didn't answer that.

7 (Slide.)

8 So then we talked about the objectives of the
9 pre-approval and we were told, as you see here, are these
10 studies pivotal to the drug's approval? Yes, as we were told;
11 and so that then influenced some of the views.

12 Some members in the group felt that these
13 pre-approval studies should be designed for gathering
14 information only, to compose a body of knowledge that would be
15 then used in the post-approval process. An evaluation of these
16 studies would become part of the risk assessment of the
17 product's approval.

18 (Slide.)

19 Again, on the objectives, the major objective of the
20 pre-approval studies could be or would be to characterize the
21 rate and extent of resistance development and studies to
22 address that might include mutation rates of resistance in
23 vitro, the presence of resistant genes to drugs, the frequency
24 of transfer.

25 In vitro was thought possible; in vivo was

1 questionable, thought questionable. And lastly, MIC testing
2 for known zoonotic pathogens.

3 (Slide.)

4 And finally, with regards to objectives, to determine
5 the level of -- again, that these pre-approval studies, it
6 would be valuable to help direct post-approval surveillance,
7 but the group felt like these studies might be used to modulate
8 or to influence how a compound is ultimately categorized.

9 While we understand that it comes in and it's
10 categorized in some category, and that might influence the
11 studies that are then done, having completed those studies,
12 perhaps a re-evaluation of the categorization might be
13 appropriate.

14 (Slide.)

15 And lastly, these studies would be helpful to better
16 direct the usage of the product.

17 (Slide.)

18 To answer the questions, then, what are the positive
19 aspects of the study concepts that had been presented over the
20 previous day and a half, with regards to mathematical modeling,
21 the group felt like those would enable one to test hypothetical
22 scenarios, to assess possible effects of interventions and
23 could fit into larger risk assessments.

24 In vitro studies, the strengths would be that they
25 could screen a large number of issues and one would have

1 greater control.

2 (Slide.)

3 Limitations, all studies -- this is, I think, an
4 important point that the group felt -- all studies are limited
5 in their predictability of what would actually occur in the
6 field, and you heard that in the previous two groups also.

7 That the mathematical models, that it was felt that
8 available expertise is limited. They require many assumptions
9 that are open to challenge and there may be difficulty in
10 understanding the outcome.

11 (Slide.)

12 Other limitations -- okay; again, there was a feeling
13 that these pre-approval studies can be as robust as necessary
14 to help direct -- well, sorry -- that the pre-approval studies
15 should be as robust as required.

16 There was a recognition that the existing method,
17 the 558.15 is not adequate. And then we started talking about
18 the agent and host and environmental factors and the
19 limitations.

20 We felt like in vitro studies, we're limited because
21 of the controlled environment and perhaps the lack of
22 predictability. In vivo studies, the limitations being the
23 limited animal numbers and the high cost, and the limitations
24 on field studies are the difficulty in achieving controls and
25 repeatability.

1 Another point -- as the level of complexity of
2 the study design increases the reproducibility, decreases,
3 and I think we heard that in several presentations during the
4 day.

5 (Slide.)

6 With regards to pathogen load studies, there were
7 three lines of thought. Firstly, that they should be
8 considered. Secondly, that they should not be required for
9 therapeutic products; and thirdly, that they should be
10 eliminated completely. So, we didn't have a consensus there.

11 (Slide.)

12 With regards to the second question, we felt like we
13 incorporated that second question in with our first, and so,
14 that question was related to types of data, etcetera, and we
15 felt like we covered that.

16 (Slide.)

17 The third question, what factors should be considered
18 when modeling resistance? First off, we said, well let's talk
19 about resistance modeling and some general comments were that
20 the factors that affect the model may change from product to
21 product.

22 Secondly, a lack of information may or will
23 complicate the study design and the interpretation. Thirdly,
24 that the complexity of design will limit the applicability of
25 transferring this information to the field.

1 And fourthly, a strength, perhaps, mathematical
2 modeling can identify factors that may substantially affect or
3 influence that post-approval process again.

4 (Slide.)

5 We then said, well, all right, we can categorize the
6 factors. The question was, well, what factors should be
7 considered? And having given you, then, those general
8 comments, we said, well, there's generally four lumps -- we're
9 lumpers.

10 And we said there's four lumps or groups of factors,
11 the first one being the drug factors, the class of drug, the
12 spectrum of activity, the degree of gut exposure, the treatment
13 duration and the withdrawal period, and you might want to
14 include or a modeler might want to include one or more of those
15 in the model.

16 Secondly, there are agent factors with regards to the
17 target/zoonotic or commensal species, not specifics I believe.
18 And then that would depend upon the species, the strain and
19 the mechanism of resistance.

20 (Slide.)

21 Thirdly, environmental field factors, this is, of
22 course, an infinite list that one can define and we just said,
23 well, here's a few -- herd size, disease status of the herd,
24 waste management system, herd management, feed source and that
25 can go on for a long time, that being one of the reasons why

1 field studies are so important and yet so difficult to
2 reproduce.

3 And host factors would include but again are not
4 limited to genetics, "stress," age, the age of the herd or the
5 age of the host, the health status, the immune status,
6 etcetera.

7 (Slide.)

8 The fourth question, what bacteria should be the
9 focus of pre-approval studies, there was consensus that the
10 target organism, obviously, and then from there on, it was a,
11 well, it depends.

12 Selection of others depends upon which pre-approval
13 study is being considered, and really, perhaps the question
14 was, well, maybe it's just the target organism. We said, well,
15 you consider a sentinel or indicator bacteria, perhaps E.coli,
16 but when you start saying, okay, well, we're going to include
17 other bacteria in our pre-approval process, you get a bunch of
18 questions that were raised.

19 For example -- which makes it difficult. If you were
20 going to select campylobacter, would you select campylobacter
21 coli or cambylobacter jejuni? If you were to select a
22 salmonella, which strain and which phage?

23 And I would just list that a few of the points that
24 were raised were, if you are going to go for other bacteria,
25 then you raise a whole host of secondary questions that makes

1 this question difficult.

2 (Slide.)

3 How should the appropriate bacteria be selected? Two
4 ideas -- one, to consider the spectrum of activity of the
5 antimicrobial. And secondly, consider the importance of that
6 agent or those agents to human health, while regarding swine as
7 the source.

8 (Slide.)

9 Thirdly, should surrogate organisms be used? We were
10 first off not sure what a surrogate organism was and so, we
11 tried to answer the question, not really knowing that but if we
12 understood -- if you were going to use other organisms, we
13 thought, well, here are some ideas that surrogate organism
14 might be an indicator organism with a propensity for
15 resistance, sort of as a screening, a worse case screening tool
16 with a preference for a zoonotic species.

17 A second idea might be an ATCC well-characterized
18 bacterium that a lot is known about. A third might be a
19 bacterium that is ubiquitous or widespread. For example,
20 E.coli or enterococci that are resident, well understood
21 organisms. So, that's all we said about that particular
22 question.

23 (Slide.)

24 Are there alternative approaches or concepts that
25 have not been considered? This is sort of a fun question, I

1 think, because people said, well, what else could we do or what
2 could we do different?

3 Having gone through all of the discussion so far,
4 we said, well, you know, we've got to remember where these
5 pre-approval studies lie relative to the post-approval process
6 and relative to risk assessment that we thought, you know,
7 we've given a lot of discussion to these pre-approval studies
8 but that it's really important to stand back and say, where
9 does the pre-approval process lie relative to these other two,
10 risk assessments and post-approval?

11 There was a suggestion that it would be valuable to
12 screen a bank of organisms for resistance to the proposed
13 product to establish a baseline for the post-approval process
14 so you know where you are prior to when you introduce the
15 product.

16 Thirdly, there was a suggestion that this
17 pre-approval process could be greatly expedited if one was to
18 categorize new antibiotics and their use in humans and prohibit
19 the approval of subtherapeutic use of these antimicrobials in
20 livestock and those that pose a significant "risk" to human
21 health. That if that was simply the decision that that would
22 expedite some of this.

23 (Slide.)

24 And lastly, an idea was, when possible to create
25 resistance towards the product in the lab and then study the

1 mechanism by which the resistance was developed, that might be
2 revealing.

3 That concludes our comments from the swine group.
4 Thank you.

5 **SUMMARY OF AQUATICS BREAKOUT SESSION**

6 **By: Dr. John R. MacMillan**

7 DR. MacMILLAN: Well, I also would like to thank CVM
8 for this wonderful opportunity. It's rare that aquaculture
9 gets invited to these sorts of meetings and I can see why my
10 associates in aquaculture don't try to come to these meetings.

11 (Laughter.)

12 But it has been a bit of an eye opener for me and I
13 really am grateful for the opportunity to witness all of this.

14 (Slide.)

15 One of the things that in the aquaculture breakout
16 session that we were fortunate to have was very few people
17 attended the breakout session, which really made for a very
18 intimate opportunity for discussion of the issues.

19 We had a diversity of people there, but we did have
20 very few people and that somewhat compromised our ultimate
21 ability to feel confident that we well represented what could
22 be done in aquaculture.

23 We had about anywhere from eight to ten people
24 participate and the bulk of those people were from the Food and
25 Drug Administration. We had one representative from a drug

1 company and which we were really -- well, I'm really thankful
2 for because that means there's some interest there.

3 But it does hamper our abilities to provide real in-
4 depth comment on some of these issues. The group thought that
5 it would be important to highlight, again, some of the unique
6 features about aquaculture in the United States.

7 The first thing is that we're a very diverse industry
8 and really we're an industry -- we have a bunch of sectors that
9 comprise the aquaculture industry, the sectors being catfish,
10 trout, salmon, all those things -- all those aquatic animals
11 that we raise, and we raise both food animals and nonfood
12 animals.

13 And depending on who you're visiting with, the
14 nonfood animals have just as much potential as a food animal --
15 the nonfoods have just as much potential as the food animals to
16 impact public health.

17 My feeling, of course, is that we have very, very low
18 opportunity to impact public health, but I can tell you there
19 is not universal agreement about that. We also only have, in
20 aquaculture in the United States, only two approved
21 antibiotics.

22 In some respects that's an advantage, but in other
23 respects, that's a real disadvantage, not so much from the
24 animal health or animal welfare standpoint. It's certainly a
25 disadvantage from the animal welfare standpoint, but it creates

1 a problem for us when we try to mitigate the impact of
2 resistance, and I'll get to that in a little bit greater detail
3 in just a moment.

4 Another feature about aquaculture is that we have
5 many, many different culture environments that we grow the
6 fish or the shellfish, and that makes designing any type of
7 pre-approval studies very, very difficult.

8 All of the aquatic animals, all the aquaculture to
9 aquatic animals are minor animal species. The consumption
10 patterns in the United States are very difficult to track.
11 It's very difficult to do statistically valid sampling because
12 there's not nearly enough consumption.

13 Now we could change all that if everybody here would
14 start eating fish once or twice a week. It's really heart
15 healthy and I'll --

16 (Laughter.)

17 At any rate, that is a problem for us. Another
18 factor, and this probably applies to all animal industries
19 under consideration today, is that there are multiple inputs of
20 potentially resistant bacteria into the field.

21 In aquaculture, we have birds flying all around our
22 facilities all the time. We have a lot of aquatic birds --
23 geese, for example, and herons, that love to eat -- or herons,
24 anyway, love to eat fish and in the process of doing that, they
25 lose some of their waste behind.

1 Well, those aren't fish wastes; those are warm
2 blooded animal wastes and they can buy us interpretation of
3 what goes on in the field, very dramatically. So a real
4 significant problem for us when we think about trying to design
5 some studies, pre-approval or otherwise, to accurately reflect
6 what goes on under aquaculture conditions.

7 (Slide.)

8 I've already mentioned, in our particular group, the
9 scarcity of public input into this process. There are some
10 consequences to aquaculture because of the lack of approved
11 antibiotics.

12 Because we only -- in aquaculture in the United
13 States, we really only use antibacterial. That's
14 oxytetracycline. The other antibacterial, ROMA 30, which we
15 were really glad to have at the time, has not proved to be as
16 valuable for us as a group as we had hoped.

17 ROMA 30 has an extended withdrawal time for
18 celmonids. For example, the withdrawal time for celmonids is
19 forty-two days. That's a real disadvantage for us. The
20 withdrawal time for oxytetracycline is twenty-one days.

21 That's a little bit better than ROMA, but it's still
22 a real -- it's a burden on us and we can appreciate the reasons
23 for that, but what happens is that we have very -- we only use
24 on antibiotic.

25 And, the consequence of that is that we are

1 definitely selecting for bacteria that could be resistant to
2 that antibiotic. We don't have any options for drug rotation
3 and one of the comments that has been made the past day or two
4 is that drug rotation can be a valuable tool for minimizing the
5 chances of resistance development.

6 (Slide.)

7 Our breakout group felt that, when we started looking
8 at the concepts that we need to look at for pre-approval
9 studies, and I think we're all in very much agreement up here,
10 is that if the candidate drug doesn't have any significant
11 potential for development of resistant human pathogenic
12 bacteria, perhaps pre-approval studies are not appropriate.
13 We think, from a minor animal species perspective that -- well,
14 basically you need to leave us alone.

15 (Laughter.)

16 Our potential impact is very, very low in the total
17 scheme of things. Sure, we could impact public health, but in
18 the total scheme of things, our potential is very low. We're
19 just too small, as a group, to do much.

20 But we thought that any parameters, any pre-approval
21 parameters that are developed, should be relevant. They should
22 be predictive and they should be repeatable. And I think,
23 again, that's what many of the speakers appeared before me have
24 highlighted the real critical importance of those three
25 features.

1 And as we went through examining various possible
2 pre-approval studies for aquatic animals, we always came back
3 to those three focal issues.

4 (Slide.)

5 So, we thought that the first question that was
6 raised in our agenda perhaps wasn't appropriate for us to
7 address very much, so we went on to the second question and
8 that is, what role could the various types of data play in
9 evaluating microbial effects?

10 (Slide.)

11 For aquaculture drugs, we thought -- and a lot of
12 this information is gathered already as part of the approval
13 package that has to go forward for an NADA. The chemical,
14 physical properties of the drug were very important to be
15 known.

16 We thought that it might be valuable, and it
17 definitely is valuable, to note the mechanism of the action of
18 the drug is. These are things that are already required. We
19 thought that it would be important to know the mutation
20 frequency as a consequence of exposure to the drug.

21 We thought it would be valuable to know the
22 mechanisms of resistance and we thought that it would be
23 important to know the susceptibility profiles. All of these
24 are in vitro tests which we felt could be, if anything could
25 be, those things could be reproducible and verifiable and you

1 could do it in a statistically valid fashion.

2 (Slide.)

3 What factors should be considered when modeling
4 resistance development and pathogen load changes? Well, again,
5 in aquaculture -- and I mentioned a number of these items on
6 the first day that we met -- the species of fish, the water
7 type, whether it's warm or cold water, whether it's salt water
8 or fresh water or whether it's an estrian water or a mix.

9 Water quality can be a very, very critical factor in
10 determining how the drug behaves in the water column, or in the
11 sediment, what types of bacteria are present, how a pH, for
12 example, can have a dramatic effect.

13 Calcium concentration, calcium magnesium
14 concentrations, can have a dramatic effect on the longevity or
15 the bioavailability of a drug in water. There have been some
16 studies done in marine environments which indicates that
17 oxylenic acid -- this isn't in the United States but in Europe,
18 for example -- oxylenic acid gets bound up to calcium in the
19 water column under marine conditions and is no longer
20 biologically available.

21 The point being that water quality can have a
22 dramatic effect in all of its permutations on what happens to a
23 drug in that environment. The type of aquaculture system can
24 also be very critical or crucial for determining potential fate
25 of drugs or resistant organisms in that system.

1 Closed systems, that's the recirculating aquaculture
2 systems, ponds, net pens and raceways all have similar but also
3 some different factors to consider. And again, we have to be
4 concerned about the different inputs into the system.

5 In some aquaculture systems, alligators, for example,
6 are very frequent visitors and I know some of my counterparts
7 in aquaculture have always been anxious for a regulatory person
8 to show up --

9 (Laughter.)

10 -- when an alligator happened to be visiting. I'm
11 not sure exactly what they had in mind, whether it's just --
12 well, you can use your imagination, but it is -- these are
13 things that really affect what happens out in the field and
14 makes it very complicated to use field studies to predict
15 what's going to happen.

16 (Slide.)

17 What pathogens should be the focus of pre-approval
18 studies? And then the other questions -- how should the
19 appropriate pathogen be selected? And should surrogate
20 organisms be used?

21 (Slide.)

22 We, as well as my associates up here, felt that the
23 target animal bacterial pathogen should indeed be a focus of
24 attention. We thought that there was some need to look at
25 human pathogens that might be present in aquaculture production

1 situations.

2 It's very difficult to select one in particular, or
3 two in particular -- again, because the water quality
4 conditions, the temperature conditions, all those factors are
5 so variable, or can be so variable.

6 (Slide.)

7 But we did -- we felt bold enough to make some
8 suggestions. *Listeria monocytogenes* is one that could be
9 looked at. Right now, as I understand it, FDA has a zero
10 tolerance for *listeria monocytogenes* in the processed fish and
11 the consumable product.

12 So, it's not -- *listeria monocytogenes* probably would
13 not be a good organism, organisms, to follow in post-approval
14 studies. *Vibrio* species, there's a number of vibrios that are
15 out there in saltwater environments that would be of interest
16 and could be of human safety consideration, and salmonella
17 certainly is another possibility.

18 Some of these organisms probably don't reproduce, or
19 if they do, they reproduce very, very slowly under most
20 aquaculture conditions, particularly the colder water
21 aquaculture conditions.

22 And then we thought there could be some interest, or
23 could be some value, in looking at bacteria that are not of
24 food safety concern, but nevertheless might be in the aquatic
25 environment under aquaculture conditions as well as

1 nonaquaculture conditions that could potentially be pathogenic
2 to people.

3 Perhaps some of you have heard of fishmonger's
4 disease. That's a potential organism of people that harvest
5 wild fish with nets, they get abrasions on their fingers and
6 open sores, and certain kinds of bacteria can move into and
7 invade those abrasions and that's a possibility.

8 (Slide.)

9 So are there alternative approaches or concepts that
10 have not been considered by FDA?

11 (Slide.)

12 Well, we thought there was a need for additional
13 research, but these would not be part of the pre-approval
14 package. We thought that there was a need to try to identify,
15 to give it an effort to identify sentinel bacteria.

16 These would be bacteria that fairly well
17 characterize, in aquaculture, a typical aquaculture
18 environment. They'd have to be found in many fish species and
19 many types of water.

20 They have to be easy to grow and characterize, and a
21 lot of this is pie in the sky, in my view, because you're
22 probably not going to find the ideal bacteria. We would also
23 want to look for bacteria that would be representative of
24 what's happening in the real world, and then of course, not
25 currently resistant to any test drugs or current drugs that are

1 out there.

2 (Slide.)

3 We did think that we could, perhaps in the next three
4 to five years, develop a research program; again, not part of
5 the pre-approval program but a research program that would look
6 at -- try to address some of the issues that have been raised
7 during the course of the past two days.

8 We think it is important to look at bacteria in the
9 terrestrial environment and in the aquatic environment that
10 could be recipients of resistant factors, antibiotic resistant
11 factors so that we ought to develop a national surveillance
12 program, but the program needs to be rational and that may be
13 the most difficult thing to do.

14 We thought that perhaps we could identify some model
15 organisms that could be used in current studies or prospective
16 studies, but also down the road, retrospective studies with
17 regard to antibiotic resistance. And then, the key issue for
18 us is getting the research dollars to do this, develop these
19 kinds of studies.

20 (Slide.)

21 We did identify some pre-market goals. We thought
22 that perhaps some pre-approval studies could be used to
23 optimize dose strategies that we could use to minimize the
24 chances of antibiotic resistance developing and then perhaps
25 help guide us in determining the conditions of use.

1 Many of these things already go on, but perhaps we
2 could look at some pre-approval studies that aren't currently
3 required to help us out in that regard.

4 (Slide.)

5 A lot of our focus was on post-market surveillance,
6 just as with many of the other -- with the terrestrial animal
7 programs, and it's probably not all that important to go
8 through these, except to highlight a few things.

9 One, that we need to look at target and nontarget
10 bacteria. We need to be able to change the drug use if it's
11 appropriate, and that's going to be difficult to judge what's
12 an appropriate way to modify the drug use.

13 We think that post-market surveillance might be
14 helpful in helping us adjust management on the farm, and fish
15 farmers have not traditionally thought about ways to do that.
16 Right now, the fish farming community is just interested in
17 survival, getting enough product out there to where they can
18 stay in business.

19 But perhaps over time, we might be able to
20 design some farm activities that might minimize the chance
21 for resistant bacteria occurring in animals that ultimately
22 ended up in the public domain. And I think that was it.
23 Thank you.

24 CHAIRPERSON THOMPSON: Okay. I think what we're
25 going to do, it's been suggested to take a short break, about

1 ten minutes, before we start the open comment period. So, if
2 we could do that now and try to be back here around 2:30.

3 (Brief recess.)

4 **OPEN COMMENT PERIOD**

5 **By: Dr. Grau**

6 DR. GRAU: Okay. We're going to begin the comment
7 period, during which time, if there is anything you'd like to
8 say about what you heard this afternoon or any other
9 perspectives that you'd like to provide, this is your
10 opportunity.

11 I'll go over the guidelines for providing comments.
12 Please step up to the microphone and give your name and with
13 whom you are associated. Please try to limit your comments to
14 around two or three minutes.

15 If the panel has points of clarification, any members
16 of the panel, I welcome any or all of you to provide that
17 clarification. And this is a time, this is sort of a time for
18 listening and not debate and that's about all I have. So, if
19 someone would like to start off, please, please go ahead.

20 DR. GOOTZ: First up, first out. Tom Gootz from
21 Pfizer. I'd just like to comment that I think the past couple
22 of days, we've certainly reached a consensus that thorough
23 development of a pre-approval microbiology package will be
24 critical in establishing an accurate baseline database for all
25 new antimicrobials brought forth.

1 And certainly, we do have to address all the concerns
2 and issues that human medicine has brought up and other public
3 concerns regarding our continued development of resistance to
4 antimicrobials in animal health, so obviously we have to
5 address that.

6 And I think, to a large extent, the Framework
7 document, in and of itself, provides some of that feedback in
8 the sense that it does have a category classification, one, two
9 and three categories, which I think, particularly for category
10 one compounds, obviously will raise the bar with respect to
11 sort of the quantity and quality of data that we're going to
12 have to provide for a sound NADA submission.

13 The scientific consensus again, though, seems to
14 strongly reinforce, from the various people that we've heard
15 over the past couple of days, that it's really the strong data
16 baseline that would be the best groundwork for a meaningful
17 post-approval monitoring studies.

18 In that sense, I think it is the really total
19 pre-approval package that will be important and that individual
20 studies submitted within that particular package really
21 shouldn't stand alone as typical or, by that I mean pass/fail
22 studies, but it really is the strength of the total package
23 that hopefully CVM and the sponsor will work from and consider
24 very carefully.

25 Certainly, CVM and other government agencies such as

1 the CDC and USDA and the sponsors themselves I think should
2 continue to communicate in a much better way, more constructive
3 way, on how to design surveillance programs, especially with
4 taking advantage of some of the newer technology that's out
5 there such as pulse field --- sequencing of specific resistance
6 genes and trying to study the linkage of specific resistance
7 genes in the environment.

8 But I think our ability to do that is best conducted
9 in a framework where we evaluate both the technology but also
10 the practical use of it and we have a real understanding from a
11 lot of people in this room of how that technology can apply to
12 assessing resistance in terms of how the drugs are used in the
13 field.

14 And lastly, I would just say that we and the CVM, CDC
15 and the sponsors communicate and weigh the value of sound pre
16 and post-approval data and try to address some of the pressures
17 that are being put on our industry and our practices.

18 And I think really only in that way, if we really try
19 to sort of work together and make sure we don't spring some
20 surprises on one another or with a baseball scenario, try to
21 steal home plate and get caught between third and home, we'd
22 really be able to, in a legitimate and satisfying way, try to
23 address and hopefully someday answer the risks that are
24 associated, both from the human health area, other government
25 agencies, as well as the concerns that are being raised within

1 the industry itself regarding the risks involved with discovery
2 and development of new animal health antimicrobial agents.

3 DR. GRAU: Thank you.

4 MR. SCHUSTER: Dale Schuster, Schering-Plough. I
5 just want to leave with a thought that doesn't leave a
6 misconception -- that is, we are in favor of doing pre-approval
7 studies because they would be meaningless.

8 We also see that they are unnecessary in that
9 surveillance program that is in NARMS, we feel is fully
10 adequate and, in fact, very adequate to safeguard public
11 health, and in fact, it's the best way to safeguard public
12 health, which means that pre-approval studies really aren't
13 that necessary anyway.

14 DR. GRAU: Thank you.

15 DR. SHRYOCK: Tom Shryock, Elanco. In terms of the
16 scope of pre-approval studies, I think in the four breakout
17 groups that we've had, we've kind of been operating under the
18 assumption that these will be for new full submission packages
19 as they move forward.

20 But we also have to keep in mind that in some cases,
21 sponsors have already put forward into the review pipeline
22 things such as adding another pathogen to an existing label
23 and that, to my understanding, has been allowed the NADA to
24 be opened up to the extent that some of these types of
25 pre-approval studies could be required in a very general and

1 deep situation.

2 So, it might be important to consider how much of an
3 in-depth study will be required, given what we've heard today
4 and some of the recommendations brought forth as to whether
5 some of these kinds of things, when you're adding another bug
6 or two to a labeled indication, is that really necessary to go
7 the depth of these types of studies to account for resistance
8 and that sort of thing in a pre-approval type mode. Thanks.

9 DR. SUNDBERG: Paul Sundberg with the National Port
10 Producers Council, and on behalf of the port producers, what
11 our interest is our interest for our members is timely economic
12 availability of effective products, and we do that for animal
13 health. We do that for animal welfare. We do that for the
14 environment as well as, very importantly, we do that for food
15 safety.

16 In summarizing the meeting and looking at next steps
17 from our point of view, would be, first of all, that issues
18 such as pathogen load, which using that as a regulatory tool
19 may be difficult if not impossible.

20 Pre-approval information we used in our swine group,
21 the concept of vectoring, that the pre-approval type of studies
22 that could be done would help vector and push toward an
23 effective post-approval surveillance system, and we think
24 that's extremely important, the post-approval surveillance
25 system that everybody can have confidence in and that can

1 actually protect public health.

2 Going back to our comments on the Framework, the
3 original comments on the Framework, it would seem that the
4 Framework, as a total, is more of a research agenda than it
5 is a way to approve products in a timely manner and I think
6 that this meeting helped to underscore that in that there
7 are very many more questions that really point to different
8 areas of research that are multiple, doctoral dissertations
9 than what they are answers, than what we have answers and how
10 we can go.

11 And in that light, perhaps the agency could focus
12 more on what they can do rather than the research to get some
13 things done that may not be doable, and as far as that doable
14 section, perhaps a focus more on supporting post-approval
15 surveillance, supporting the NARMS system, making that robust
16 enough so that we have confidence in it, the consumers can have
17 confidence in it and we can use that effectively.

18 DR. GRAU: Okay; thanks a lot. Any other comments?

19 DR. MUDD: Tony Mudd from COMISA, the global animal
20 health association. I'd just like to make one or two comments
21 which I think may be relevant in the context of how we have
22 been dealing with some of these topics and subject areas as far
23 as the EU is concerned, because one of the specific things
24 which are happening there are present, I think, needs to have
25 our fairly close attention to make sure that there is no

1 repetition of what's going on.

2 I think we need to look very carefully at what the
3 appropriate scientific studies are versus the kind of political
4 interference, if you like, which is going on in the context of
5 resistance at the EU level.

6 At the beginning of this meeting, someone asked the
7 question, how many people that were here who knew something of
8 the pre-antibiotic era? There was not a stampede of people
9 putting their hands up and saying that they knew something of
10 this.

11 Well I personally, going back to 1945 remember very
12 well that my sister, we almost lost her because of pneumonia.
13 Fortunately, we had a compound, M&B693 which was a sulfonamide
14 at the time, which managed to pull her through.

15 Soon after, in 1950, I moved to a farm environment
16 and the three guys that we saw most frequently on the farm in
17 1950, first of all, the feed sales guy; secondly the
18 veterinarian; and thirdly, the knacker (ph.), the guy who
19 came to take away the dead carcasses and the ones that were so
20 sick we couldn't do anything with.

21 Subsequently, the veterinarian, a few years later,
22 came along with miracle compounds, little tubes of stuff like
23 this, like the toothpaste on the airlines, pushed these into
24 the udder of the dairy cow and miracle upon miracle, she didn't
25 have to go off to the knacker.

1 He also came along with a big metal syringe, metal
2 and glass syringe, and pumped the animals full of a golden
3 substance, and this again was a wonderful transition. If we
4 jump forward, getting on for fifty years or so, we find that
5 the EU process, which is looking at this resistance area,
6 etcetera, suddenly starts implementing precautionary
7 principles, and these are fine, providing proper risk
8 assessment is done.

9 But unfortunately, what we've seen through history,
10 examples -- for example, coming along initially with scientific
11 approval and scientific justification for, for example,
12 anabolic implants, these were banned. BSD got a scientific
13 approval; that also has been banned.

14 Now we have a portfolio of antibiotics there in
15 Europe. Once again, scientific opinion said that these were no
16 risk as far as their continued use; these also have been
17 banned. And of course, this is all of very great concern.

18 Obviously, now that those products have been banned,
19 there has been reversion back now to the use of therapeutic
20 agents. So whereas the poultry guys wanted to use growth
21 promoters, not as growth promoters as they said, but for
22 control of things like necrotic enteritis, colangio hepatitis,
23 which are now very serious problems in the European poultry
24 industry.

25 What is it they're doing? They're using broad

1 spectrum amoxicillin therapy. Is that really what want? Now
2 this is certainly what happens when we have a very narrow
3 portfolio of products.

4 Denmark, of course, has now removed growth
5 promoters from all its big production as of the beginning
6 of this year. Already they are running into problems.
7 Basically, we obviously need, desperately, more antibiotics
8 in this area and let's try and do everything possible to
9 achieve that objective.

10 In Denmark, in 1998, we had a conference there,
11 looking at the same topic, generally, antibiotic resistance. A
12 senior consultant, medical microbiologist there, got up towards
13 the end of the meeting and said, "I don't really know why we
14 need to spend all this time discussing these topics, these
15 subjects.

16 It's quite clear that this resistance problem is
17 associated with the way that we in the medical microbiology
18 sector and the way that we in medicine have totally screwed
19 up.

20 We have been using these products willy-nilly across
21 the board. We've been using, dishing them out like candy, and
22 now we're seeing the problems and the results associated with
23 that."

24 Animal usage in terms of resistance, he said, is
25 obviously a very, very tiny and minor component of what is

1 going on here. I think we really need to bear that very much
2 in mind.

3 Basically what I'm requesting is that -- I don't want
4 to see a reversion back to the early 1950s. I certainly don't
5 want to see that knackerman coming onto our farms again with
6 the frequency that he did at that time.

7 COMISA specifically, of course, just over a
8 year ago, came out with prudent use, a judicious use
9 guidelines, and obviously, we are delighted to see that
10 various other initiatives have followed that over the last
11 twelve months.

12 We very much support this objective, but really, let
13 us ensure that whatever guidelines we come up with, whether
14 it's pre or post-approval, are scientifically based and we
15 don't chase down the EU precautionary principle routes. Thank
16 you.

17 DR. GRAU: Thank you. Anyone else who would like to
18 make a comment? I feel like I have this virtual gavel that's
19 starting to --

20 (Laughter.)

21 Okay. All right. Thank you very much. I'm going to
22 turn it over to Sharon Thompson, Dr. Thompson, and thank our
23 panelists for staying up here.

24 **NEXT STEPS/CLOSING COMMENTS**

25 **By: Dr. Sharon Thompson**

1 CHAIRPERSON THOMPSON: I have the task of trying to
2 close up this meeting and first off, I wanted to just start by
3 highlighting some of the next steps that I envision with
4 respect to this issue.

5 And I will say that much of what I'm going to say is
6 maybe not as definitive as people would like it to be, but
7 that's just where we are right now in this process.

8 (Slide.)

9 Okay. With respect to pre-approval studies, which is
10 the focus of this particular meeting, I want to emphasize that
11 we do have an open docket where if after this meeting you come
12 up with additional comments that you would like to submit to
13 us, we would be happy to have those.

14 We would also like to get comments in terms of
15 overall public process, how you think this particular meeting
16 was handled. If you have any suggestions in terms of how we
17 should proceed and gather additional public input, we would
18 also welcome that.

19 (Slide.)

20 We plan to review the transcript and the comments
21 submitted to the docket, and based on that, I think our first
22 assessment will be to say whether or not we feel we need more
23 input before moving forward and preparing a draft guidance
24 document.

25 I think I certainly was not able to be personally in

1 all of the different sessions, but at least the sessions that I
2 was in, I heard loud and clear that there were questions with
3 respect to what are really the objectives we're seeking to meet
4 with these pre-approval studies. I think that's an important
5 point.

6 I think we need to really look at that. There
7 was question about some of the studies, specifically
8 pathogen load. Are these really something that we should
9 move forward with? So I think we need to -- CVM needs to
10 consider that and formulate how it's going to move forward
11 on this issue.

12 (Slide.)

13 I can say that, in terms of a -- once we decide
14 on our next steps, we did hear the message loud and clear,
15 that we need to clearly define the objectives of whatever
16 pre-approval studies we would require and I think that's an
17 important point.

18 If we do move forward and develop a draft guidance
19 document, we would obviously, as with all guidance documents,
20 solicit comments on that. I do see that potentially, depending
21 on, overall the comments that we get, we may need to also
22 consider having an additional scientific meeting.

23 One of the groups, I know, made a comment with
24 respect to pathogen load; maybe we should have more discussion,
25 potentially with respect to even just the subject of this

1 particular meeting, we need more scientific input on it before
2 we move forward, so we do acknowledge that.

3 I would also like to point out that we had a heavy
4 contingent from our research program at CVM and we are very
5 interested in trying to look and focus our research on
6 answering some of the methodology questions that were raised
7 during this meeting, so we do acknowledge that that's a
8 priority for CVM and will be focusing on that.

9 (Slide.)

10 It was briefly mentioned that there is a working
11 group held under VICH which is the Veterinary International
12 Cooperation on Harmonization. Dr. Bill Flynn is the CVM
13 representative to that group and we were fortunate at this
14 meeting to also have the chair, Dr. Mevius here, to participate
15 in the meeting.

16 And this group will be meeting in the first part of
17 this year, so I think that that's something in terms of
18 international considerations we can't ignore in terms of the
19 role that group will potentially play on our next steps.

20 But very much the focus of that group is the focus of
21 this particular meeting, looking at how you address the issue
22 of microbial safety in a pre-approval fashion, whether or not
23 you can predict what's going to happen, post-approval. So we
24 will be participating in that meeting, and obviously, that is
25 also a high priority for us.

1 (Slide.)

2 The concept of categorization, I do want to point out
3 that we stated in our response to comments on the Framework
4 document that we are not -- we have not made the decision in
5 terms of being wedded to the specific three categories as
6 proposed in the Framework document.

7 So as a first step, I think our current focus is on
8 really evaluating that and seeing whether we feel that suits
9 CVM needs and this is really based on some of the comments that
10 were made to the docket as well as during the V-Mack meeting
11 that was held on the Framework document.

12 So, that's really the first step for us and we're in
13 the process of considering that currently. However we move
14 forward with that, we do, obviously, intend to seek public
15 input and based on the particular mechanism that we choose will
16 really dictate the time frame.

17 We have looked at putting out just a guidance
18 document. I think we could certainly do that in shorter order
19 than for instance going with a advisory committee which is, I
20 think the other alternative we're considering.

21 But we will certainly, in terms of keeping people
22 informed, we will put additional information up on our home
23 page as that's available in terms of our next steps.

24 (Slide.)

25 I think on thresholds, I can say, I think this was --

1 the point was made, certainly by Bill Flynn in his remarks,
2 that we are committed to thresholds as a component of the
3 regulatory framework.

4 We do view this as an important post-approval tool
5 for certain classes of products, not necessarily for all
6 products. We are in the process right now of trying to ---
7 what mechanism we will use to seek public input, whether that
8 will be a scientific workshop, much along the lines of this
9 particular meeting or an advisory committee.

10 And the time frame I put up there really is
11 contingent on which mechanism we choose. We hope to make that
12 decision very shortly and in the near -- but six months is what
13 we would shoot for with respect to holding another workshop on
14 this particular issue, while if we go with an advisory
15 committee, planning-wise, will take us a little bit longer.

16 So, I can say that we are committed to moving forward
17 with thresholds, but I can't tell you in terms of specific next
18 steps in terms of when we will have a meeting.

19 (Slide.)

20 Risk assessment, as you all are, I'm sure, aware, we
21 did release a draft risk assessment on the human health impact
22 of fluoroquinolone resistant campylobacter associated with the
23 consumption of chicken.

24 And the comment period for that risk assessment
25 closes actually today. Our plans are to review all the

1 comments that have been submitted to the docket and to finalize
2 that risk assessment in the early summer.

3 And we plan to respond to the comments that were
4 received, both at the December meeting as well as the comments
5 to the docket in our final risk assessment so that everyone
6 will be able to see how we have addressed the particular
7 comments received.

8 (Slide.)

9 We have also contracted for a second quantitative
10 risk assessment to look at the issue of indirect transfer of
11 resistance from animals to humans and we will be modeling the
12 impact of Virginiamycin resistance in *E.faecium* in animals on
13 the ability to treat *E.faecium* in humans.

14 We have currently initiated what we're calling a
15 feasibility study. As part of that process, we plan to request
16 public input on the appropriate design of a risk assessment
17 model and we will also be asking for the submission of data
18 that will be helpful in supporting the risk assessment.

19 And I would look for that particular -- what we plan
20 to do is put out a Federal Register notice and I would look
21 for that within the next month, so we are moving forward on
22 that.

23 (Slide.)

24 I was very glad, actually, in the comments made on
25 the international perspective from COMISA because it was a

1 very good read into a point that I wanted to make. I have
2 been very extensively involved in a lot of the international
3 activities on this issue and I am concerned with the need for
4 the U.S. to really develop a strong science based approach to
5 this issue.

6 And I wanted to highlight some of the activities that
7 are upcoming so that people really understand the urgency in
8 this and understand some of the difficulties that we are
9 confronting.

10 The World Health Organization held a meeting in
11 January, the purpose of which was to develop draft principles
12 on the containment of animal microbial resistance.

13 Originally this particular meeting was supposed to
14 focus on prudent use recommendations, but the scope of what
15 WHO has taken on is very broad, including pre-approval studies,
16 post-approval monitoring, controls on veterinarians in terms of
17 how available they will have drugs, how they can sell the
18 drugs.

19 It's very broad reaching and it's very specifically
20 in this document, the question of microbial safety is addressed
21 and there was basically agreement that some work needs to be
22 done on this pre-approval.

23 So I think there was a consensus of all the
24 people at that particular meeting that it needs to be
25 addressed. There will be follow up meeting in June with

1 a larger group of stakeholders to try to finalize these
2 draft recommendations.

3 But, once again, the U.S. is only one component of
4 this and there are different views around the world, and it's
5 very important that we get your input and really put forth the
6 best science based approach to this issue.

7 The OIE, the Office of International Epizootics, if
8 people don't recognize that acronym, is also getting into the
9 fray on the issue. They have formed an ad hoc group on
10 antimicrobial resistance which is looking at broad range of
11 issues, monitoring laboratory methods.

12 I put up here specifically risk analysis because
13 what they hoped to do is to try to define how you should
14 address the assessment of risk with products, really from
15 a pre-approval fashion.

16 So once again, very much what should you do,
17 pre-approval, with respect to antimicrobial products? And the
18 first meeting is actually coming up in two weeks. So, once
19 again, it's very important that the U.S. has a good science
20 based approach.

21 Codex is also looking at this issue. The veterinary
22 drug residue committee will be addressing it in March. It's
23 not clear yet what that committee will do with it, so I've put
24 a question mark there.

25 The Codex committee on food hygiene is committed to

1 look at this and to try to develop what they're calling a risk
2 profile. Denmark is leading this effort and will be holding a
3 meeting in June to try to draft such a risk profile.

4 So once again, very much linked to what the work OIE
5 is doing. And I think, once again, just from my perspective
6 and emphasis on the fact that with all the questions that
7 people have, it's really important that the U.S. focus on, you
8 know, what is the best science, how are we going to address
9 this issue to help answer some of these questions.

10 (Slide.)

11 So, in closing, I just want to say that we really do
12 need your input and we value your input in terms of developing
13 sound, scientific based policies. We acknowledge this is a
14 very complex scientific and policy issue; there is no question
15 on that.

16 We understand the need to move forward quickly, but
17 on the other hand, it is a complex issue, so we feel it's
18 important that we deal with all the complexities but we are
19 committed to move forward.

20 One thing that we are trying to do and we certainly,
21 once again, welcome your comments if you have suggestions for
22 how we can do this better, but we are very interested in public
23 input in all phases of this process, so we are committed to
24 that.

25 In closing, I just really want to personally thank

1 everyone who participated in the meeting, all our speakers and
2 especially the moderators who really did an excellent job and I
3 want to make sure that we at least give a round of applause
4 because I really do think their efforts were tremendous.

5 (Applause.)

6 So I'd be happy to answer a couple of questions,
7 although I may not have the answers that you'd like, but if you
8 do have some specific questions with respect to next steps.
9 Everybody may just want to leave and get out to the beautiful
10 day that's occurring outside, so thank you.

11 (Whereupon, the meeting was concluded.)

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